

# Developing Regional Connectivity Between Countries of the Guyana Shield and South America



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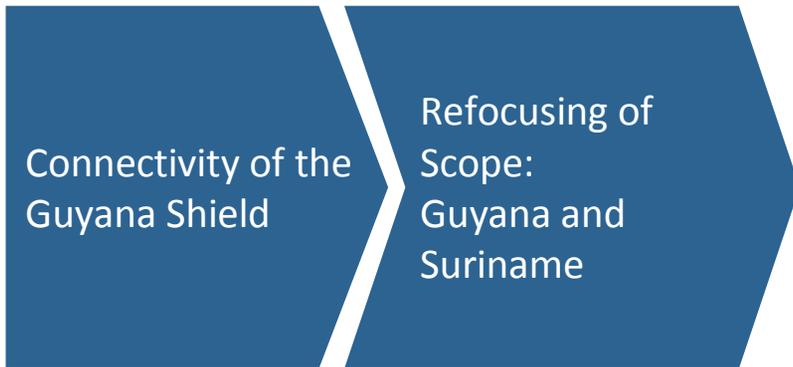


## Objectives of the Report

- To investigate the current level of connectivity of the countries of the Guyana Shield with the rest of South America
- To investigate the main causes of the constraints to regional air connectivity between countries of the Guyana Shield and with the other UNASUR states

# Assessment rationale

## Study Scope

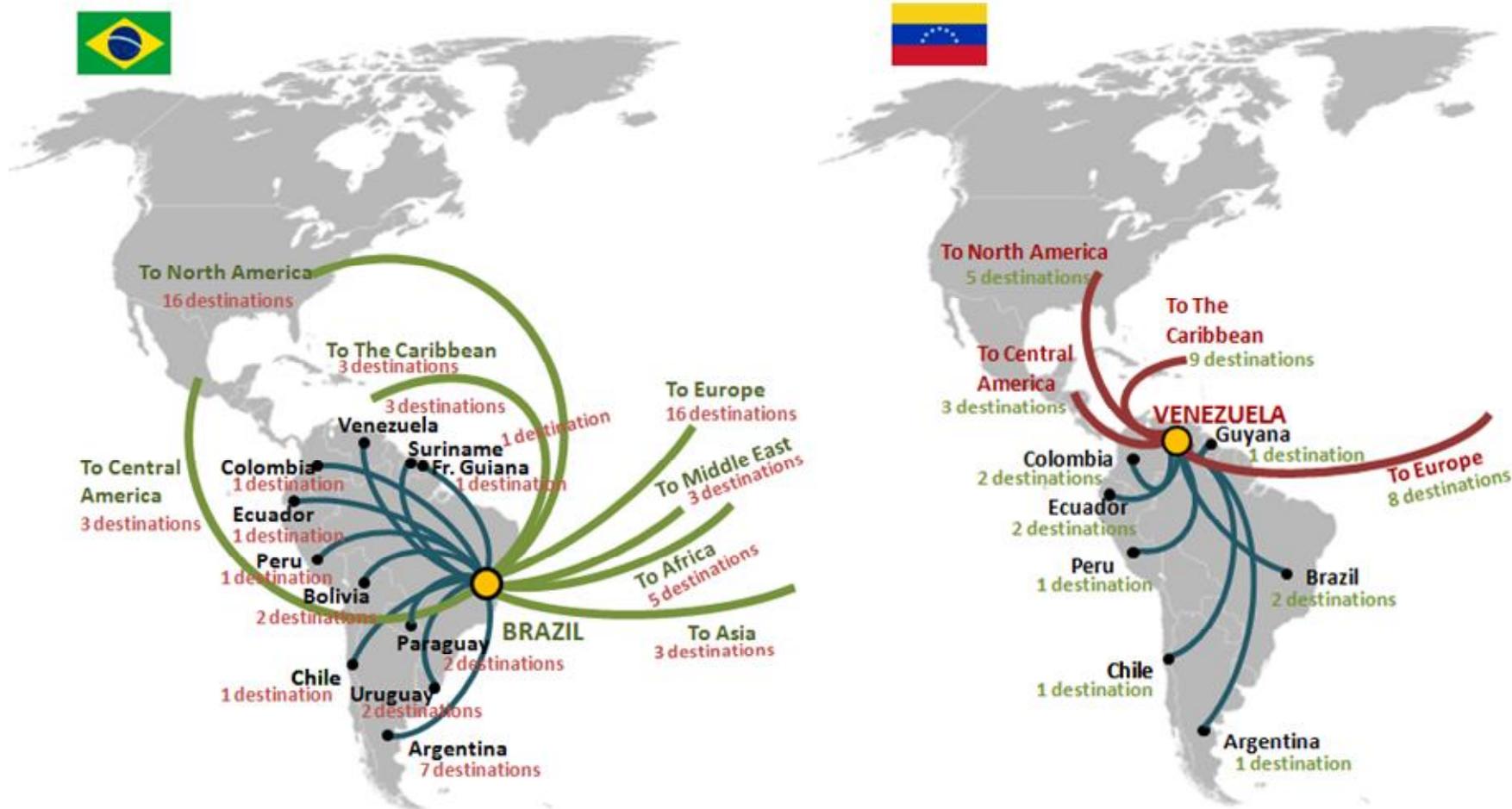


## Assessment sections



# Current connectivity of the countries of the Guyana Shield

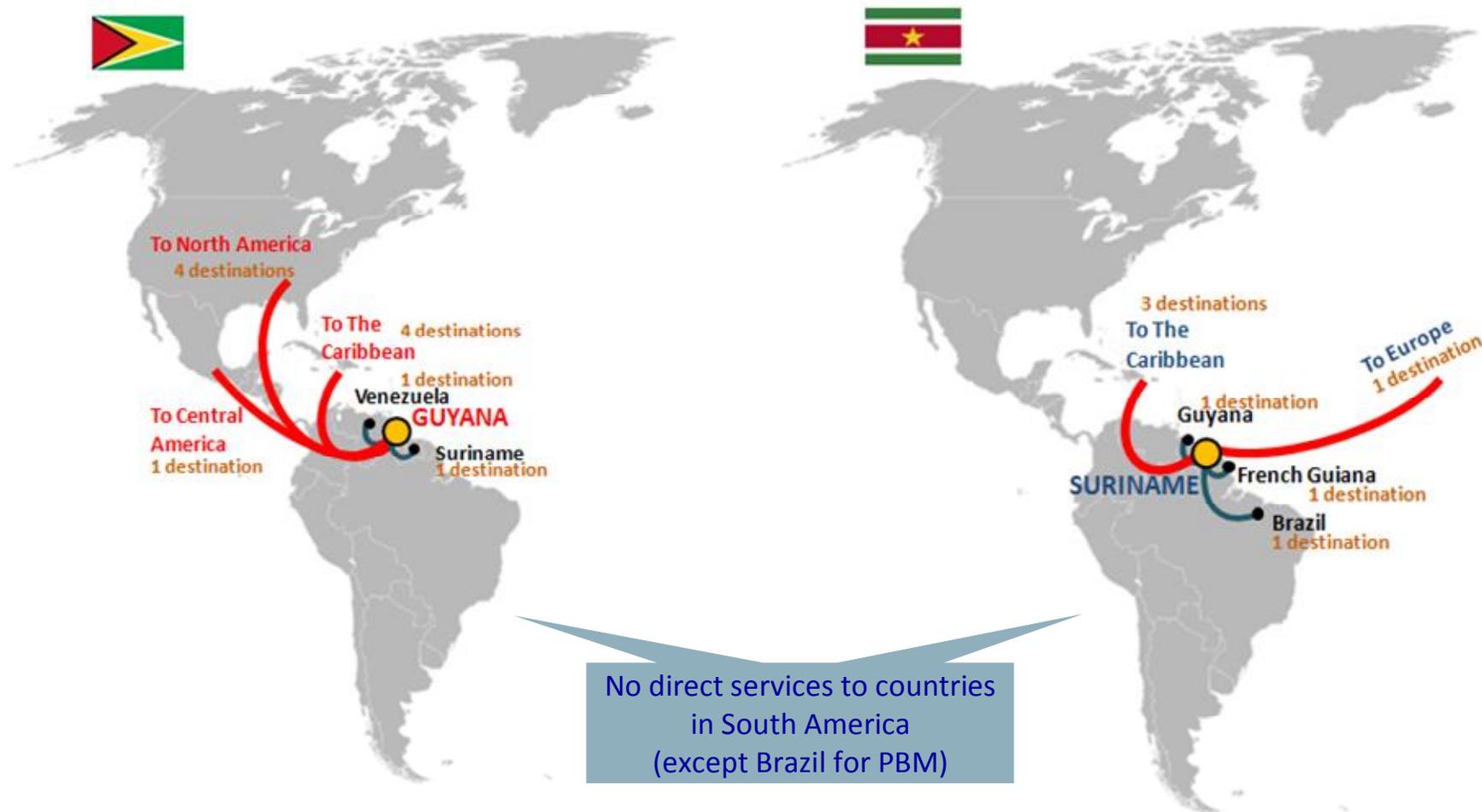
## International connectivity of Brazil and Venezuela



Source: OAG and ANAC Brazil.

# Current connectivity of the countries of the Guyana Shield

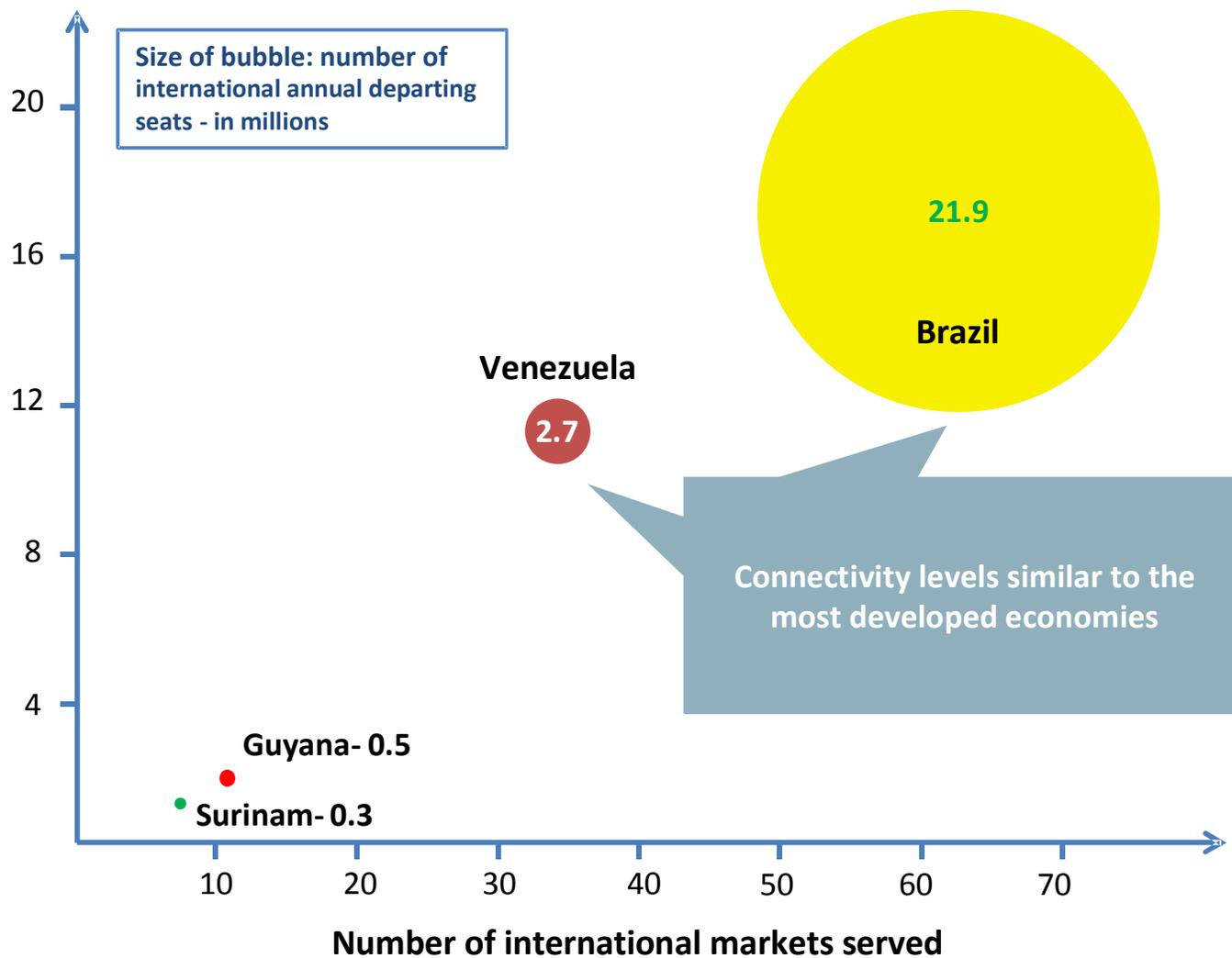
## International connectivity of Guyana and Suriname



Source: OAG and ANAC Brazil.

# Current connectivity of the countries of the Guyana Shield

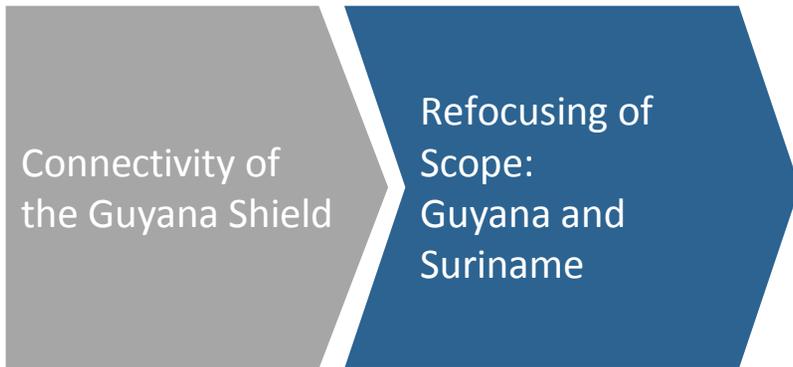
Annual International seats, international airports and number of international markets



Source: OAG and ANAC Brazil.

# Assessment rationale

## Study Scope



## Assessment sections



# Analysis of Airport Infrastructure in Guyana and Suriname

- Objective: determine if existing airport infrastructure poses constraints to the development of regional connectivity
- Analysis focuses on potential capacity and technical constraints, both on airside and landside facilities

# Airport Infrastructure - Guyana



## Georgetown Cheddi Jagan Intl. Airport (GEO)



- Airside
  - 2 paved runways
  - Capable of Code E aircraft (747s, 777s) for long haul services

### Peak hour issues

- Terminal building - issues
  - Crowded terminal during peak periods (twice per day)
  - Delays in processing departures due to operational bottlenecks



# Airport Infrastructure - Guyana



## Ogle International Airport (OGL)



- Airside
  - Runway 07/25: concrete, no ILS (no reduced visibility capabilities)
  - Suitable for small turboprop operations of up to (approximately) 50 seats

# Airport Infrastructure - Suriname



## Paramaribo Johan Adolf Pengel Intl. Airport (PBM)



### ■ Airside

- One runway
- ICAO Code E aircraft (747s, 777s)
- ILS, VOR, DME: reduced visibility capabilities

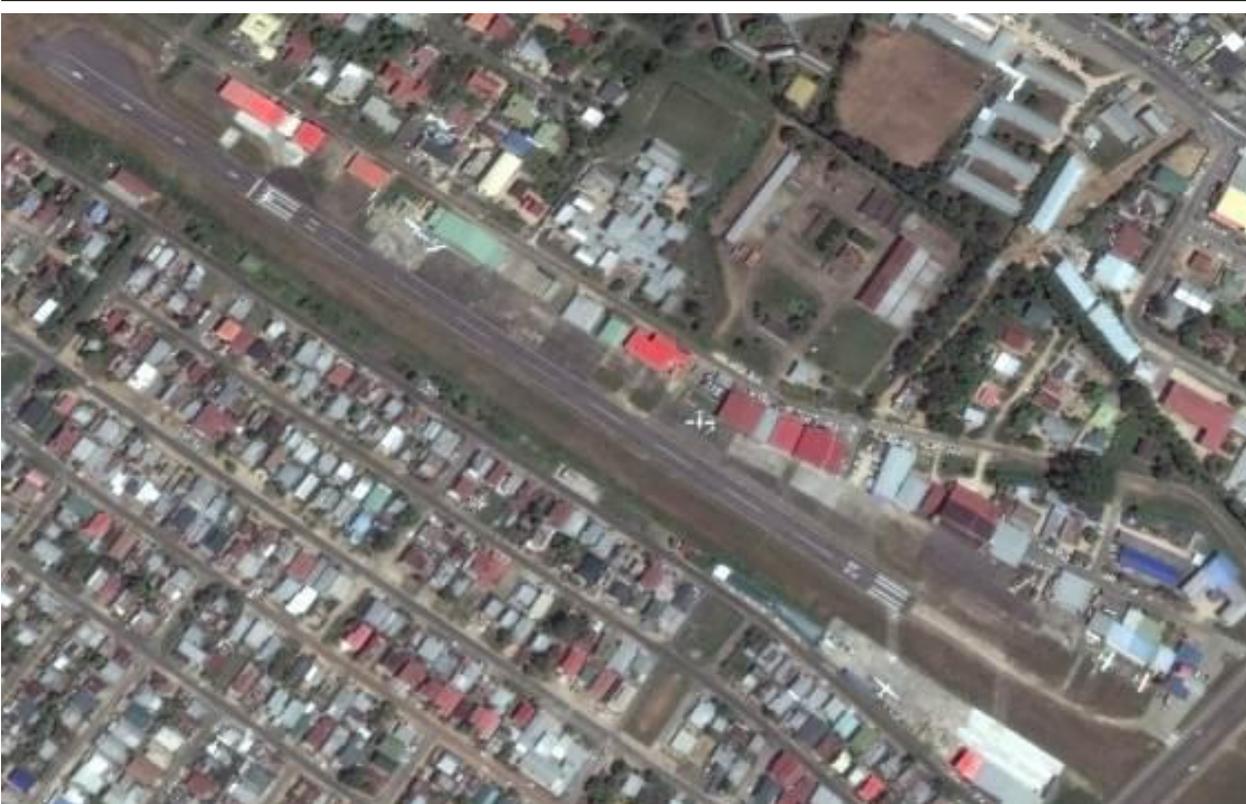
### ■ Terminal building - expansion plan

- In 2012, Government initiated expansion plan at PBM: initial projected investment of USD 70m
- Between 2012-2013, investments carried out for USD 28.5 million

# Airport Infrastructure - Suriname



## Zorg En Hoop Airport (ORG)



- Airside
  - Runway 11/29 paved with asphalt
  - Capable of short haul services of turboprop ops of up to 19 seaters

## Airport Infrastructure - main conclusions



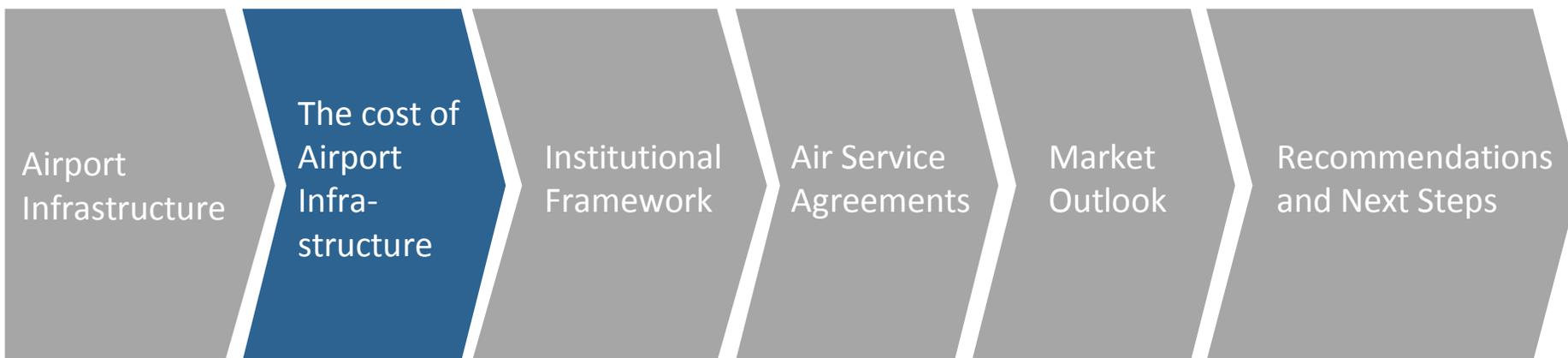
- Current state of infrastructure of GEO and PBM is no constraint to the development of the regional air connectivity
- Runway determines capacity, and both airports have enough capacity to support growth
- If needed investments (for passenger terminals) are not carried out, Level of Service could be reduced in the future, but will not limit growth

# Assessment rationale

## Study Scope



## Assessment sections



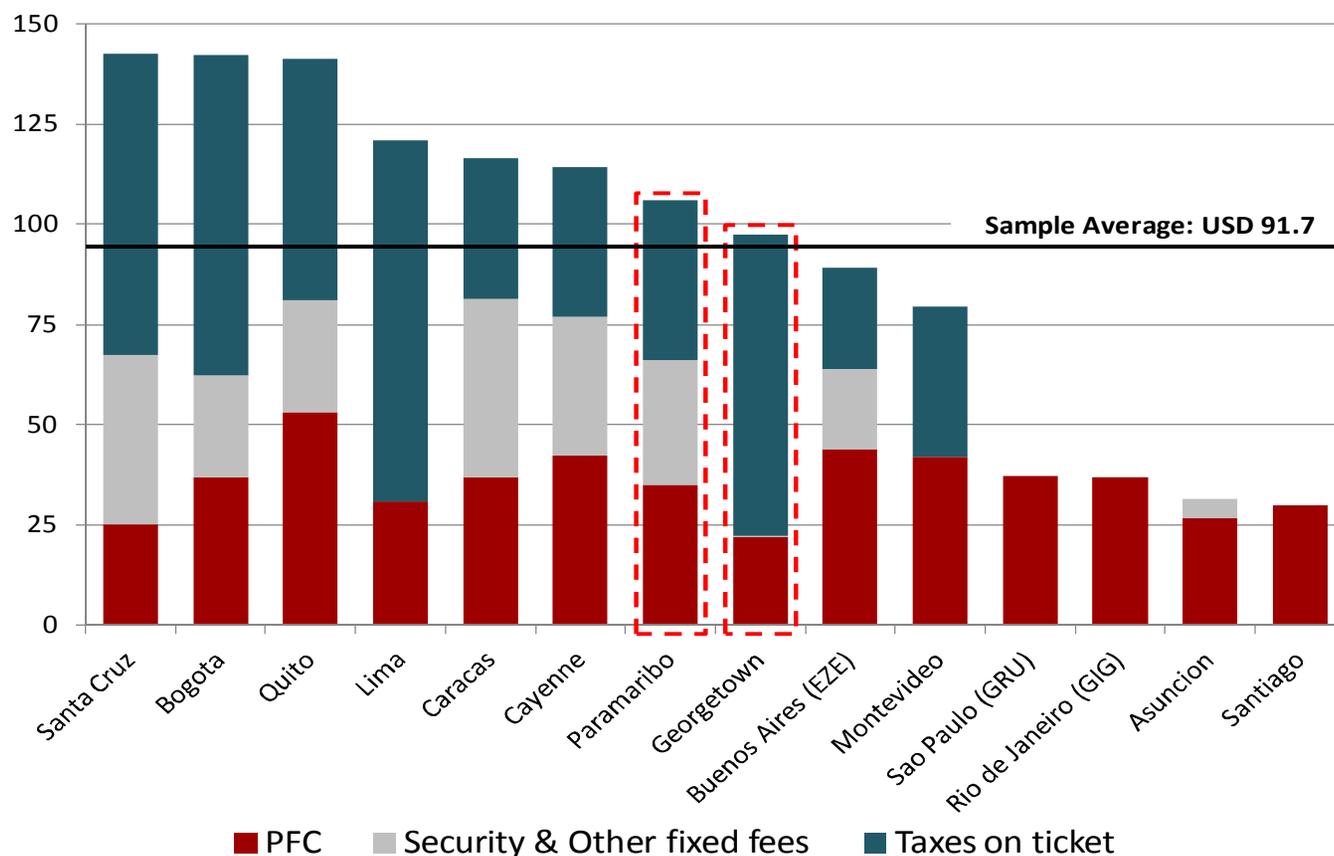
# Analysis of the cost of Airport Infrastructure

- Objective: to identify if the related cost to operate at PBM and GEO is comparatively high, and if it could hamper traffic development
- A Benchmarking analysis was performed to assess the pricing positioning of GEO and PBM with another 12 airports in main cities of South America

# The cost of Airport Infrastructure

## Passenger charges at 14 South American airports

In USD per embarked passenger

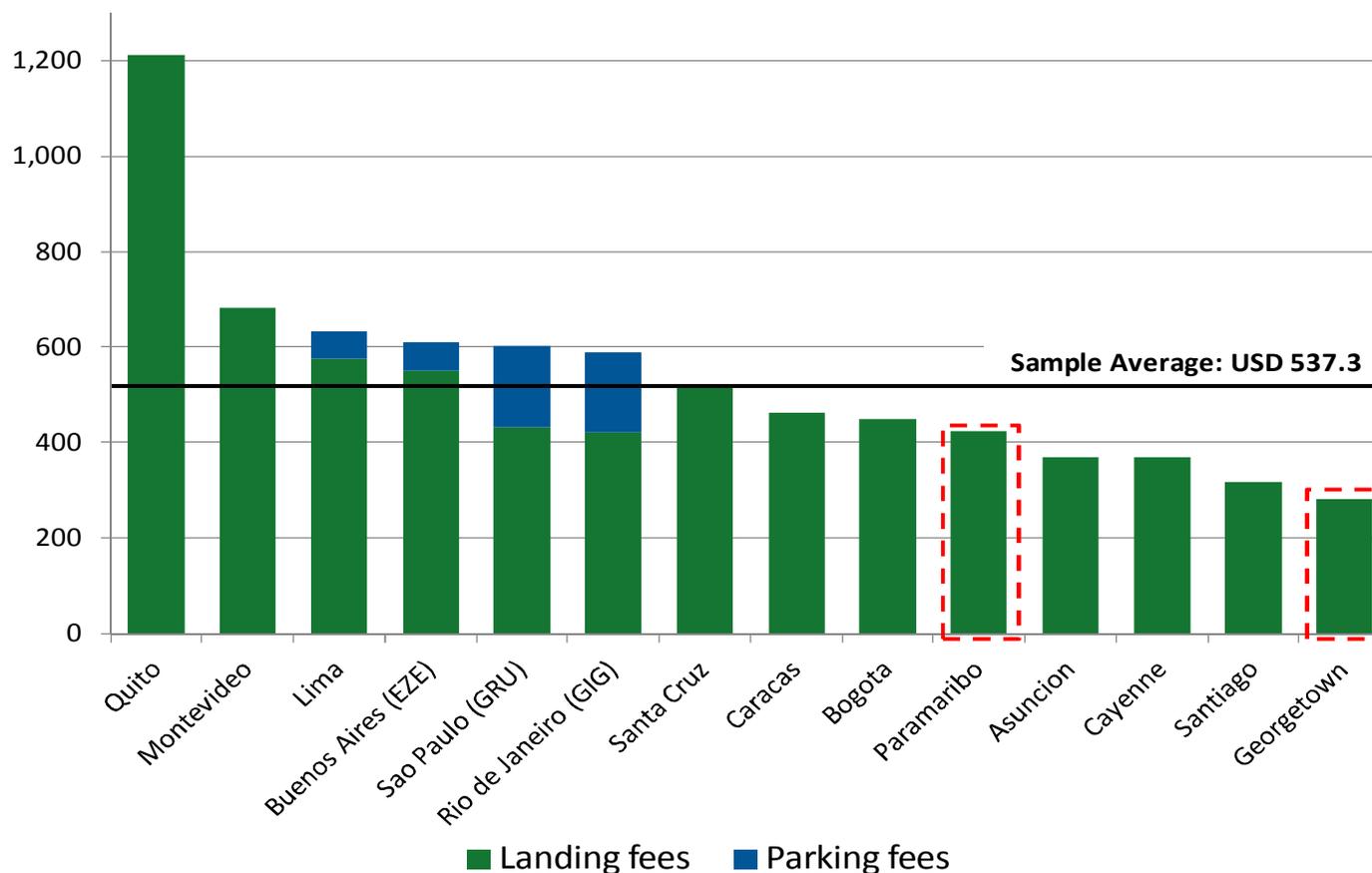


Source: consultant, consultant using information from ORSNA (Argentina), Galeao International Airport (Rio de Janeiro), Guarulhos International Airport (Sao Paulo), OPAIN S.A. (Bogota), DGAC Chile, Montevideo International Airport, SABSA Bolivia, Lima Airport Partners, Johan Adolf Pengel International Airport (Paramaribo), Copa Airlines, Caribbean Airlines, Suriname Airways and IATA Airport, ATC and Fuel Charges Monitor 2014.  
 Note\*: Taxes on ticket assume a return-ticket cost of USD 500.

# The cost of Airport Infrastructure

## Charges on airlines at 14 South American airports

*In USD, assuming a 2 hour turnaround*

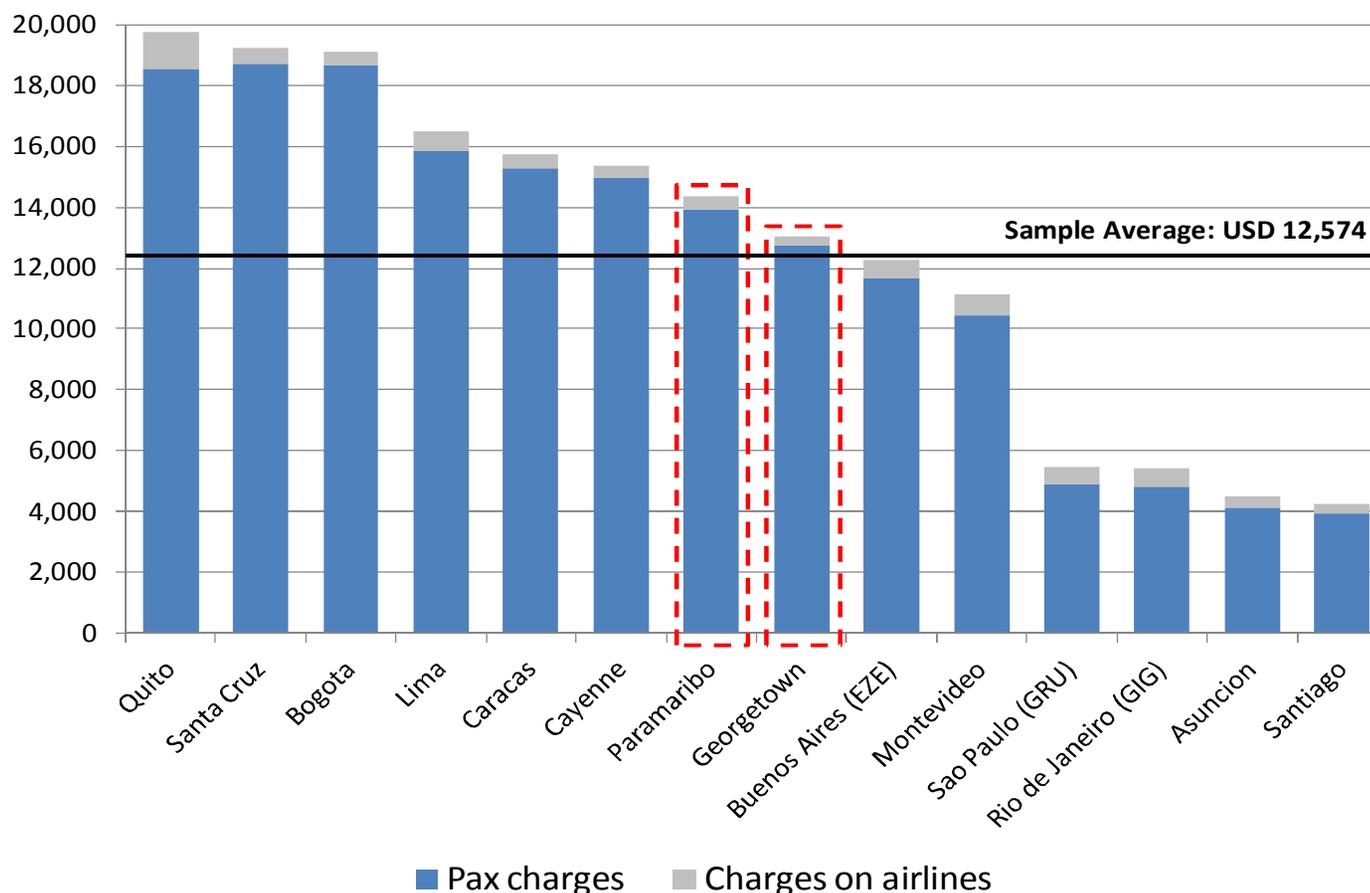


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# The cost of Airport Infrastructure

## Charges on passengers and charges on airlines at 14 South American airports

*In USD, assuming a 2 hour turnaround*



Source: consultant, consultant using information from ORSNA (Argentina), Galeao International Airport (Rio de Janeiro), Guarulhos International Airport (Sao Paulo), OPAIN S.A. (Bogota), DGAC Chile, Montevideo International Airport, SABSA Bolivia, Lima Airport Partners, Johan Adolf Pengel International Airport (Paramaribo), Copa Airlines, Caribbean Airlines, Suriname Airways and IATA Airport, ATC and Fuel Charges Monitor 2014.

Note\*: Taxes on ticket assume a return-ticket cost of USD 500.

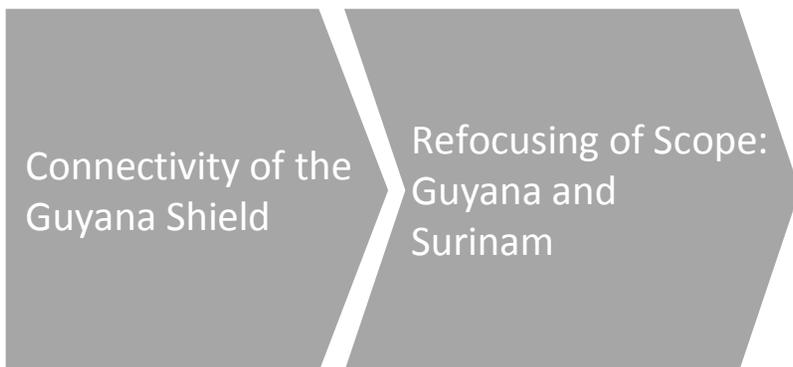
## Cost of Airport Infrastructure - main conclusions



- The cost of airport infrastructure at GEO and PBM is within the average of that of South America's largest airports
- The pricing positioning of GEO and PBM with regards to the main airports of South America does not pose any constraints to the development of traffic

# Assessment rationale

## Study Scope



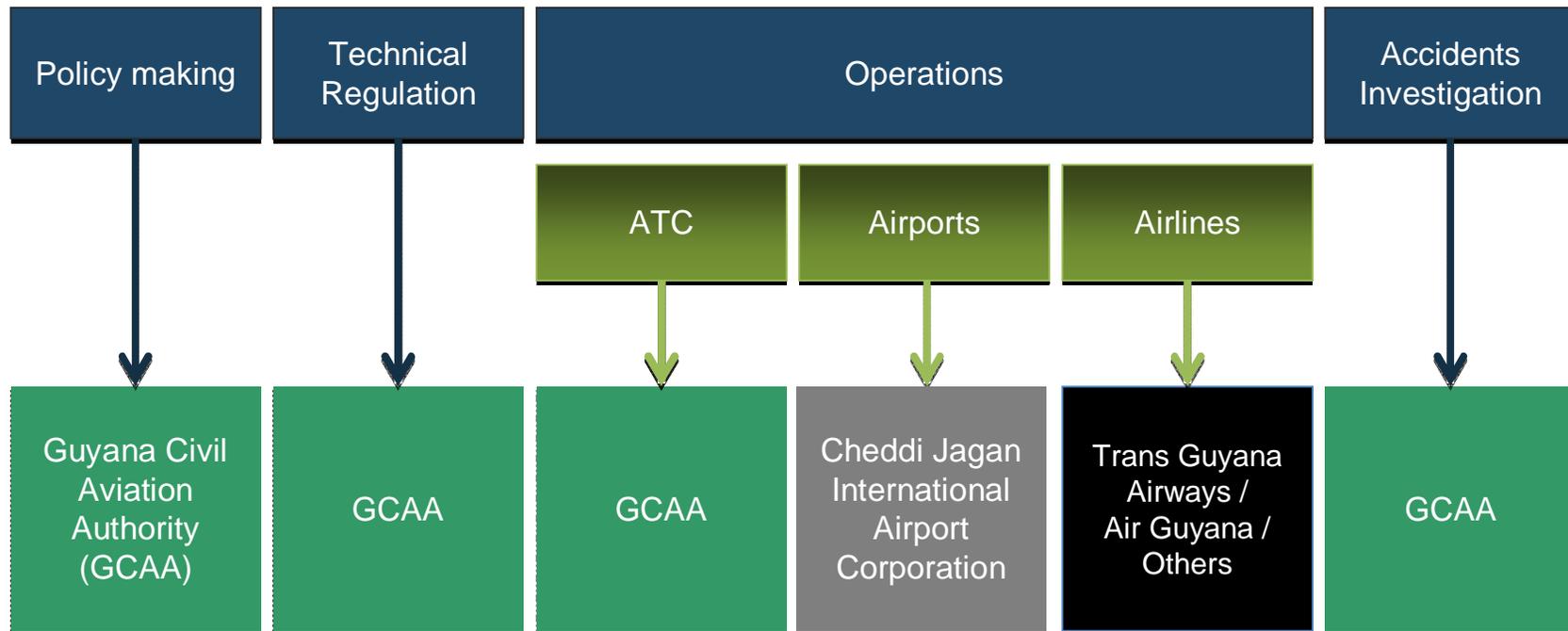
## Assessment sections



## Analysis of the Institutional framework

- Analysis of the institutional framework: essential for development of a healthy sector
- Assessment of bodies responsible for the different functions of the institutional framework
- Special focus on situations that could jeopardize the development of commercial air transport in the near future

# Institutional framework - Guyana

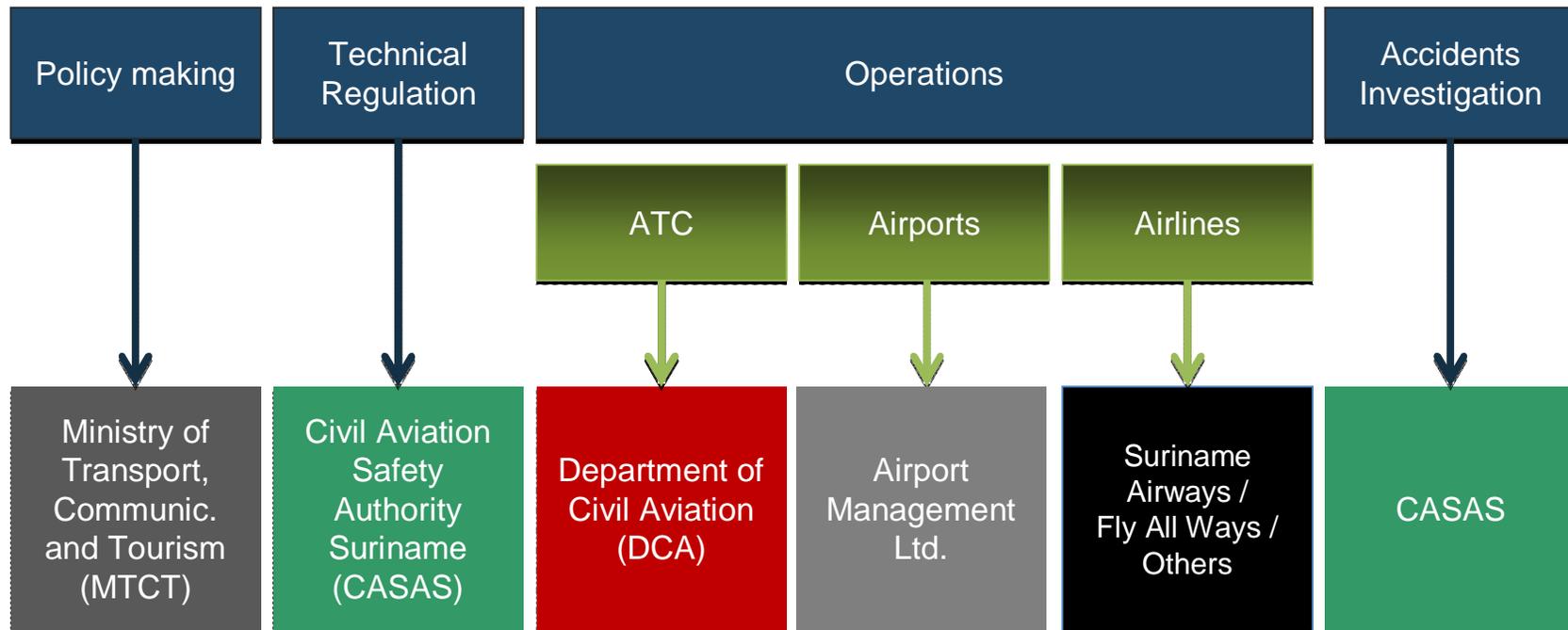


- Conflicts of interest
- GCAA in Category 2 of IASA program: no Guyanese airline can access US markets



- Policy making functions should be transferred to a different entity than GCAA, potentially the Minister of Public Works
- Air traffic control operations should be transferred to another entity (independent from GCAA)
- Independent committee or board should be created to investigate accidents and incidents
  - Report directly to the President or the Guyanese Parliament

# Institutional framework - Suriname



- Conflict of interest
- Proposed reform: creation of independent board for accidents and incidents investigation
- Report directly to the President or the Surinamese Parliament



- Existing conflicts of interest in Guyana and Surinam are no constraints to development of connectivity
- However, they could potentially affect the proper functioning of local airlines in the future
- Clear separation of functions would foster unrestricted market access and a competitive environment

# Assessment rationale

## Study Scope



## Assessment sections



# Analysis of Air Service Agreements

- Objective: to determine if the conditions stated in the ASAs are currently acting as constraints to the development of the regional connectivity
- ASAs were analyzed in terms of available capacities, airline designation and the grant of fifth, sixth and seventh freedom rights



- CARICOM MASA
  - Unrestricted 3<sup>rd</sup> and 4<sup>th</sup> freedom rights to airlines from countries in the Caribbean
  - Multiple designation, unlimited capacities/frequencies
- Multilateral Air Services Agreement of the Association of Caribbean States (ACS)
  - Valuable because allows both countries to establish services with Colombia, Venezuela and French Guiana (without the need of an ASA)

# Air Service Agreements - Bilateral



— Restrictive   
 — Partially restrictive   
 — Liberal  
 CARICOM MASA

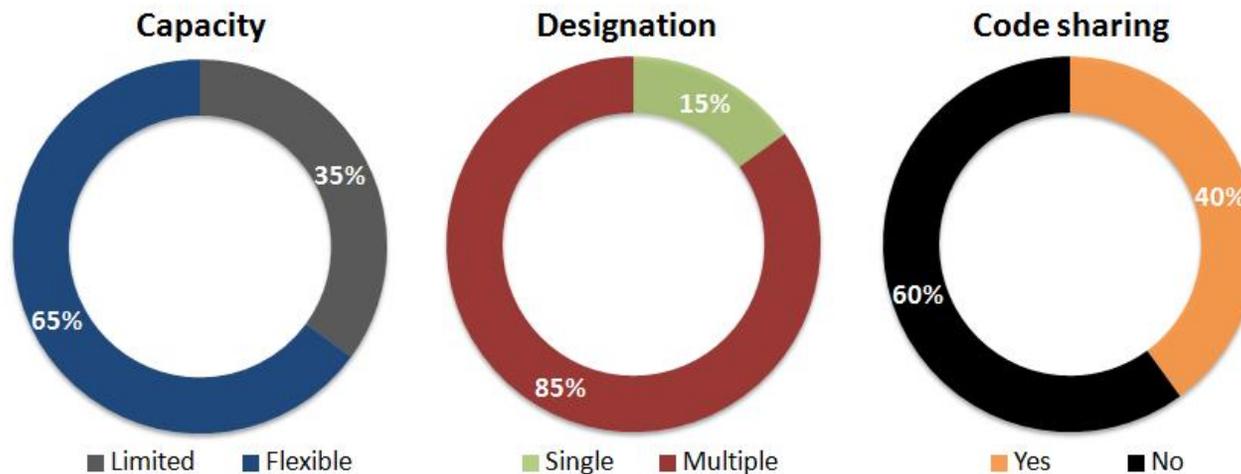
- No ASAs with an important number of countries in South America: Peru, Bolivia, Argentina, Paraguay, Uruguay nor Ecuador

# Air Service Agreements - Guyana



- Only 4 of Guyana's 20 ASAs are currently being exploited:
  - United states (with regular services to Miami, New York and Orlando)
  - Canada (with services to Toronto)
  - Curacao
  - Cuba (only a few seasonal services to La Habana)

## Capacity, designation and code sharing restrictions in Guyana's ASAs



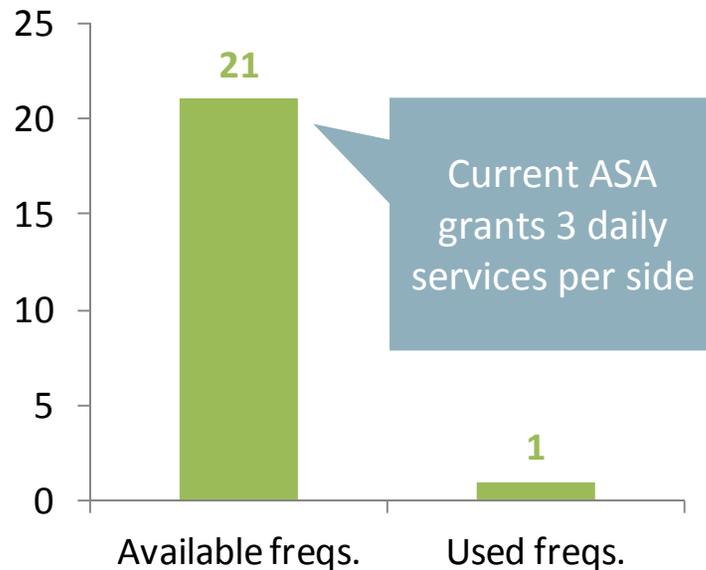
Source: consultant, based on information from World Trade Organization, "Trade Policy Review - Report by the Secretariat - Guyana", June of 2009.

# Air Service Agreements - Suriname

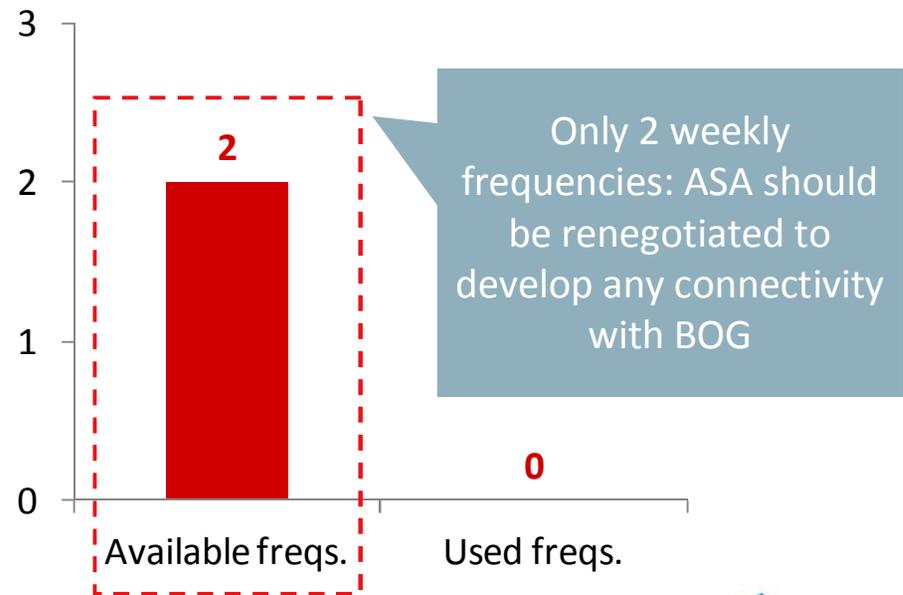


- Brazil - ASA not constraining connectivity
  - Up to 21 weekly frequencies granted - with fifth freedom rights
- Colombia - restrictive ASA
  - Surinamese airlines can only reach Cali or Barranquilla; Colombian airlines can reach Paramaribo

**ASA Suriname - Brazil: frequencies**



**ASA Suriname - Colombia: frequencies**

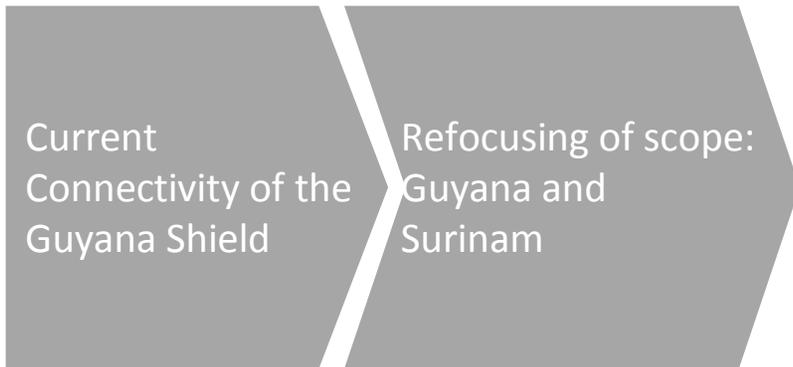




- The conditions of Guyana's and Surinam's ASAs are not acting as constraints to the development of connectivity
- Multilateral and most bilateral agreements are liberal enough to allow development of connectivity and market forces
- Lack of ASAs with South American countries
  - If market demand arises in the future , ASAs should be celebrated with these countries

# Assessment rationale

## Study Scope



## Assessment sections



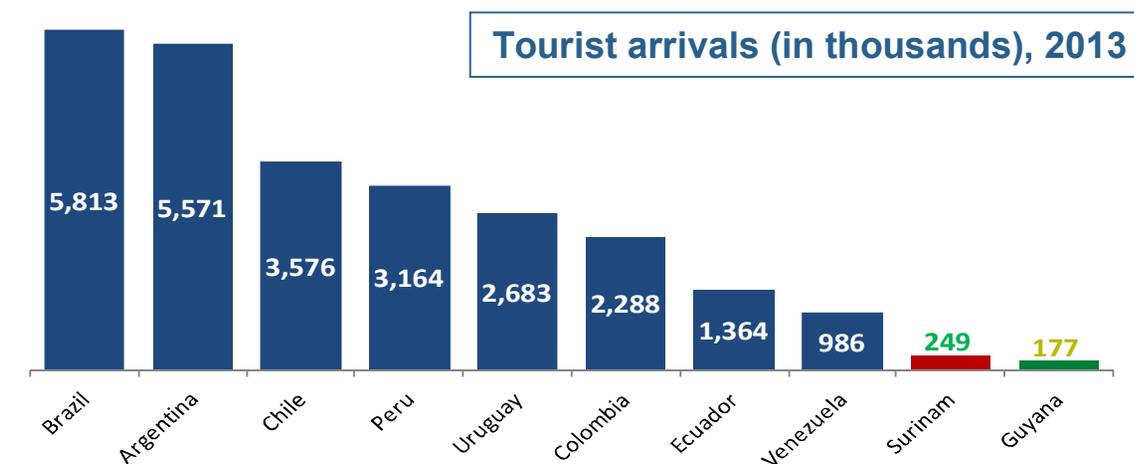
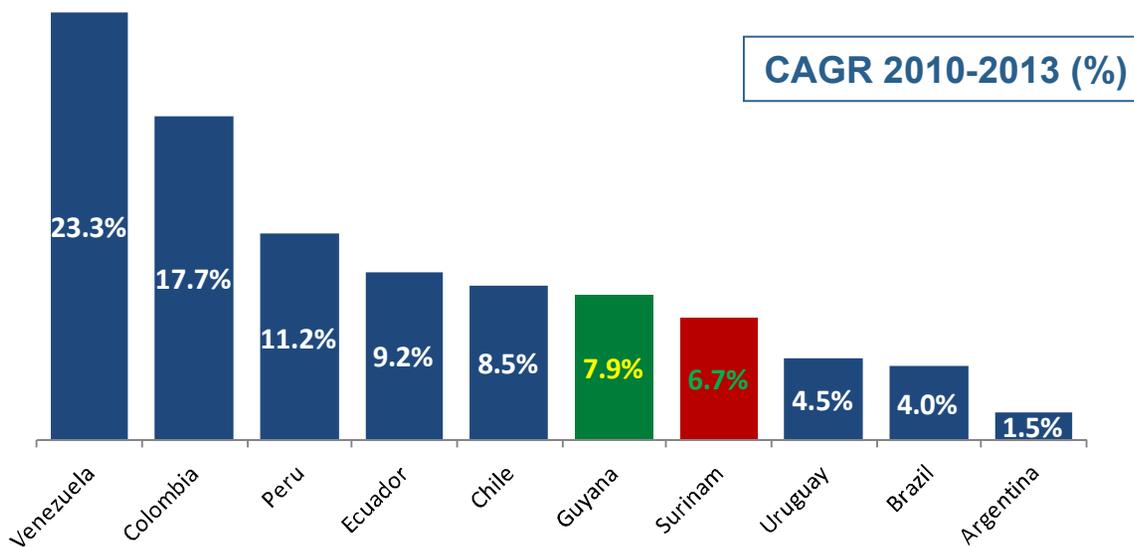
# Market Outlook Analysis

- Objective: to obtain a clear picture of the current connectivity levels of Guyana and Suriname, and to propose measures to increase them in the short term
- Main focus on existing connectivity, airline competition, available frequencies and recent development of air transport market

# Market Outlook - Introduction



## International tourist arrivals: South America



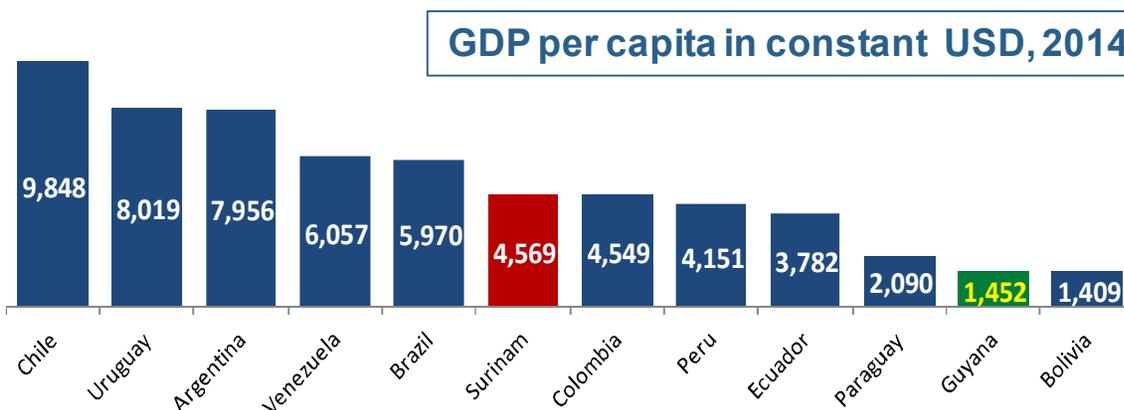
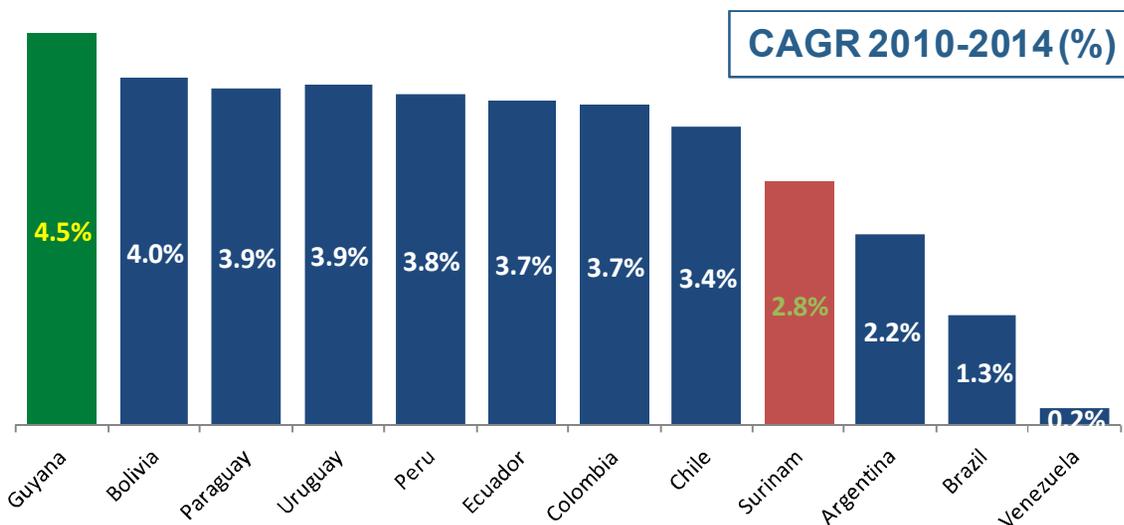
- International tourist arrivals to Guyana and Suriname have grown at larger rates than Brazil and Argentina between 2010 and 2013
- However, Guyana and Suriname are the countries with least tourist arrivals of South America - without considering French Guiana

Source: World Bank  
 Note\*: Guyana's latest informed value is of 2012

# Market Outlook - Introduction



## GDP per capita in constant USD: South America



- Guyana: fastest growing country in South America, in terms of GDP per capita
- Suriname: lower growth rate than most developing countries of the region (with exception of Venezuela)

Source: World Bank  
 Note\*: Surinam's latest informed value is of 2013



## Departing seats out of GEO by destination market



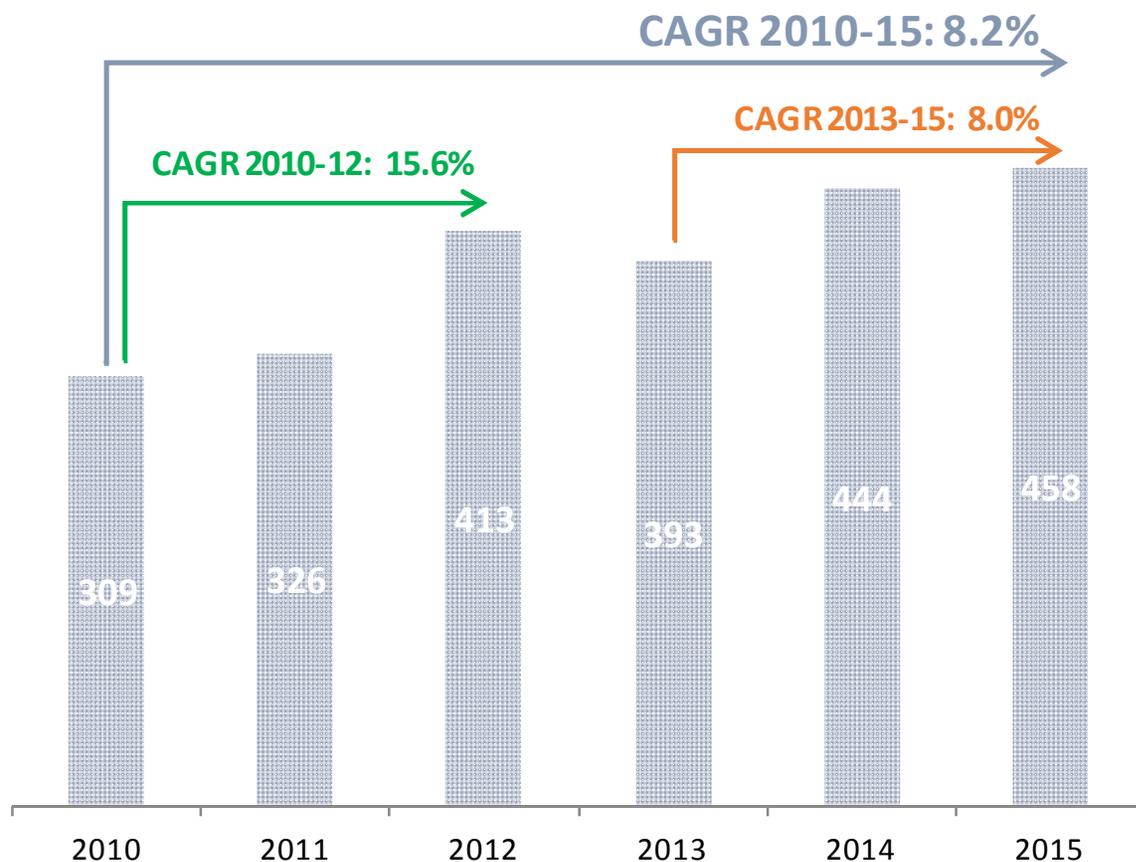
- Port of Spain: more than half of international seats out of GEO
- 2 Airports concentrate 84% of GEO's seats: POS, JFK and KIN
- Guyanese Shield: PBM 3%, and Puerto Ordaz only 1%

### Other destinations (7%):

- ~ Toronto - 2%
- ~ Aruba - 2%
- ~ Curaçao - 2%
- ~ Puerto Ordaz - 1%
- ~ Orlando - 0.5%



## Evolution of departing seats out of GEO



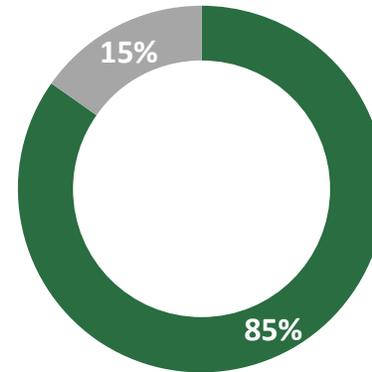
- GEO: two major growth periods (2010 to 2012 and 2013 to 2015)
- Significant overall growth since 2010: 8.2% CAGR
- Caribbean Airlines: has given burst to GEO's growth (36% increase in seats between 2010 and 2015)

# Market Outlook - Guyana



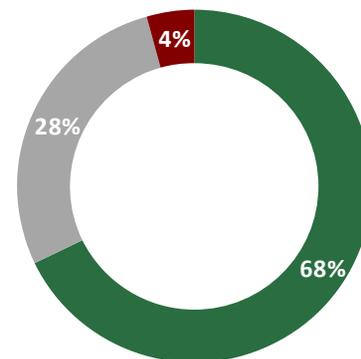
## Departing seats out of GEO by destination region

GEO by destination region 2010



■ Caribbean and Central America ■ North America

GEO by destination region 2015



■ Caribbean and Central America  
 ■ North America  
 ■ Upper South America

- Caribbean and Central America: main destination region out of GEO (POS main market)
- North America - JFK, MIA, YYZ and MCO-: increasing share (from 15% in 2010 to 28% in 2015)

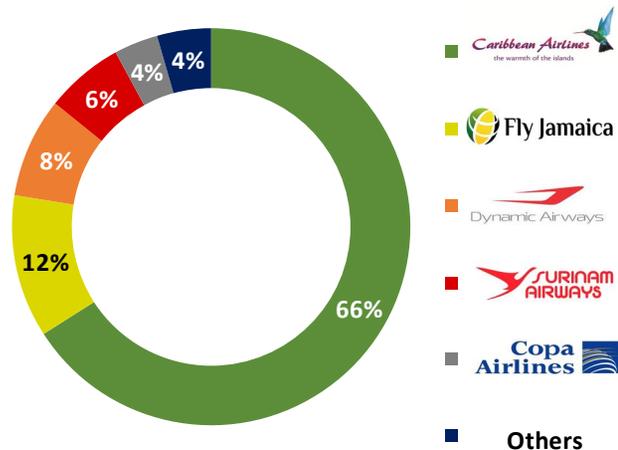


Source: OAG.

# Market Outlook - Guyana

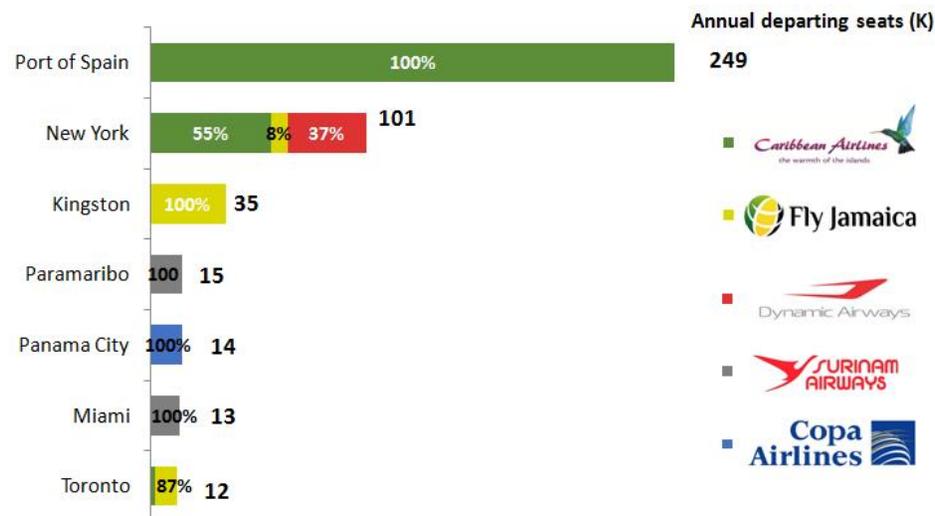


## Airline competition: seats out of GEO by carrier - 2015



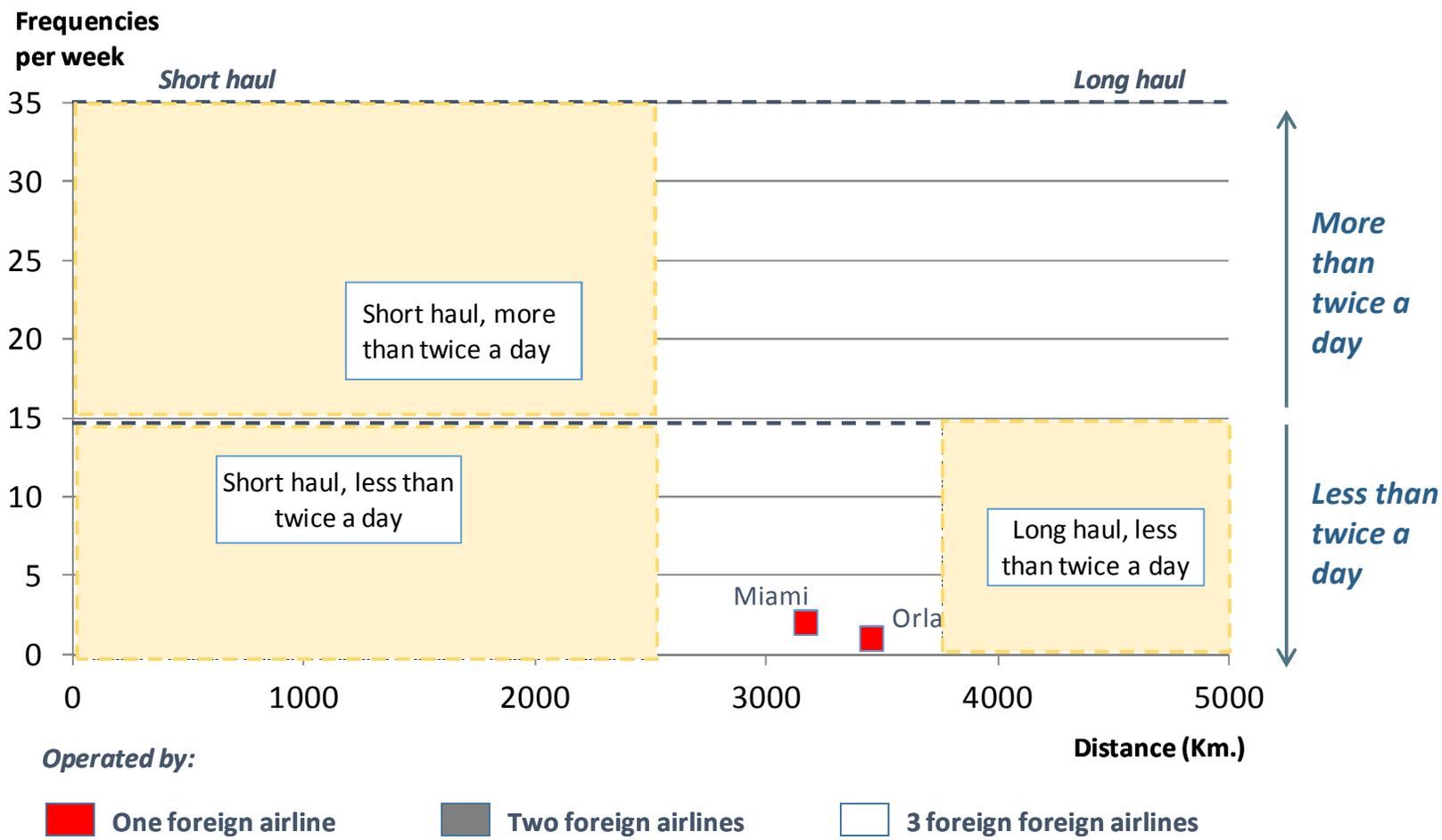
- Caribbean Airlines: over 65% of seats out of GEO
  - Has dominant position in GEO-POS route (100%)
  - Has 55% share in POS-JFK route

## Main 8 routes out of GEO by operating carrier - 2015



- 4 carriers (Caribbean Airlines, Fly Jamaica, Surinam Airways and Dynamic Airways) concentrate 92% of capacity share
- Surinam Airways has 100% of seats in GEO-MIA route (continuation flight from PBM)

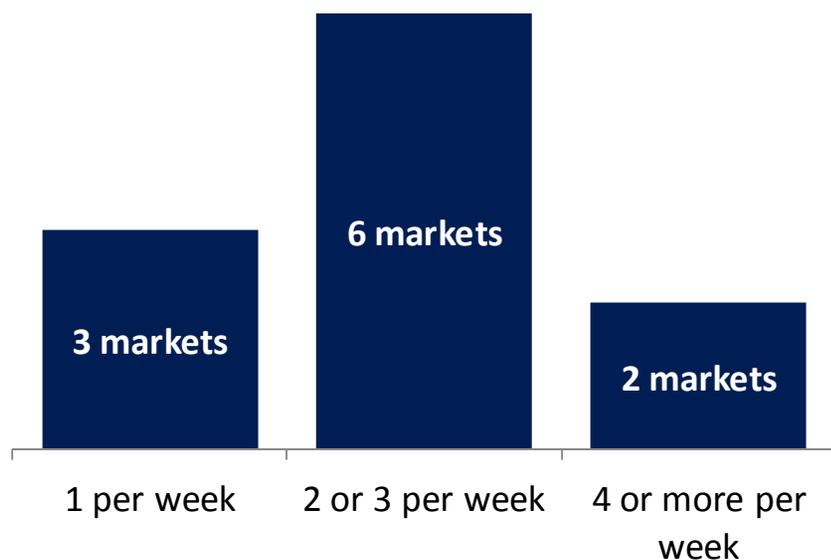
# Market Outlook - Guyana



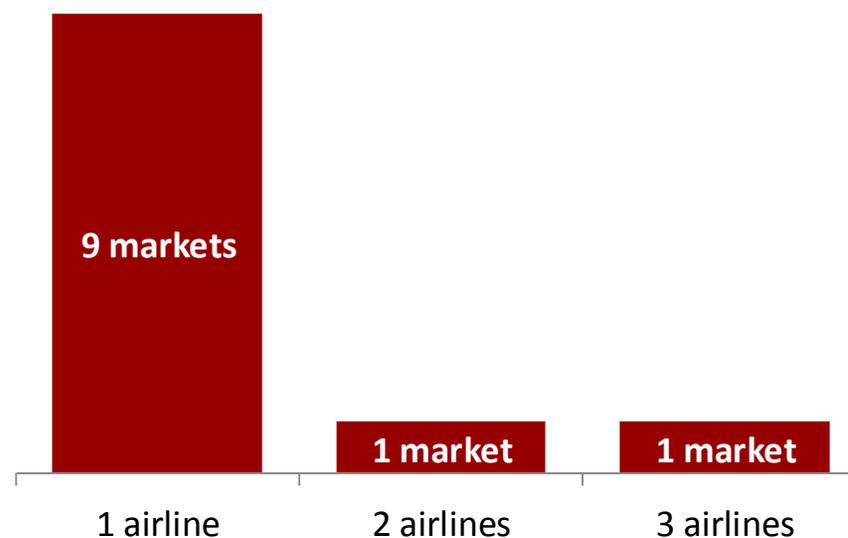
- 6 short haul destinations with less than 5x per week and only one carrier



### GEO - distribution of markets by weekly frequencies



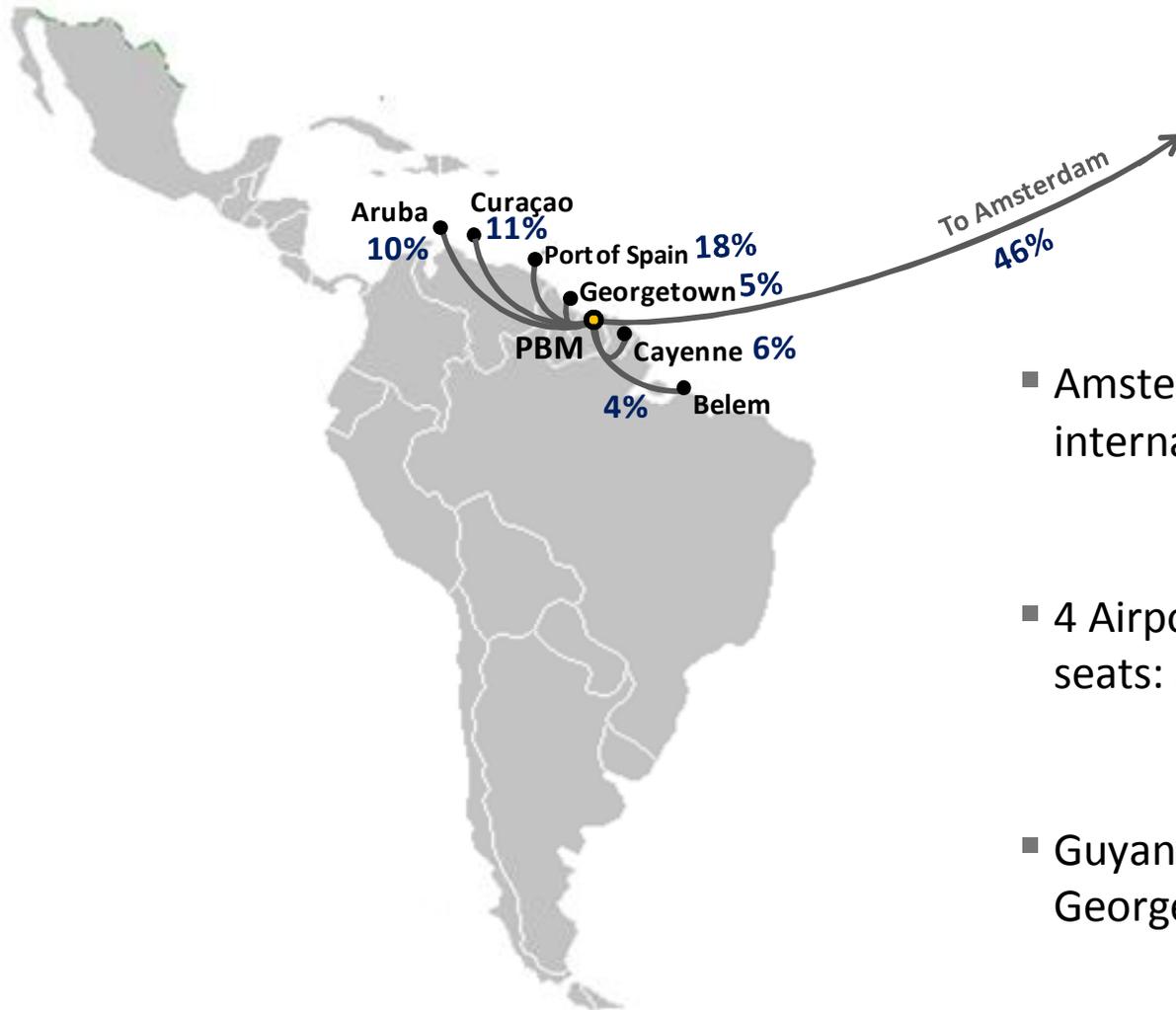
### GEO - distribution of markets by number of carriers



- >80% of routes with 3 flights per week or less, >80% of routes operated by one carrier
- Real competition only present in 2 of 11 routes out of GEO



## Departing seats out of PBM by destination market

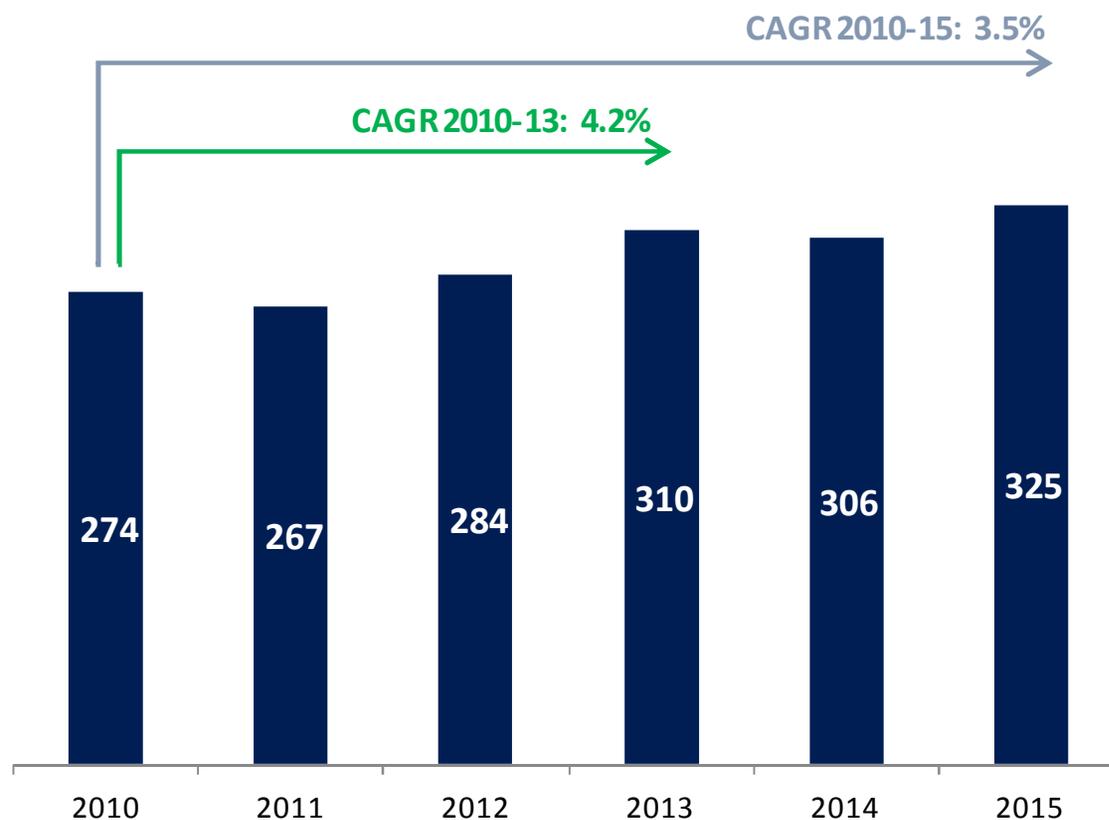


- Amsterdam: almost half of international seats out of PBM
- 4 Airports concentrate 85% of PBM's seats: AMS, POS, CUR and AUA
- Guyana Shield: Cayenne 6%, Georgetown 5% and Belem 4%

# Market Outlook - Suriname



## Evolution of seating capacity out of PBM - 2010 to 2015



- PBM: important growth between 2010 and 2013 (4.2% CAGR)
- Overall growth explained by increase of available seats to Central America, the Caribbean and Upper South America

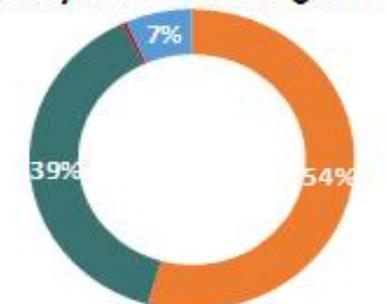
# Market Outlook - Suriname



## Seats out of PBM by destination region - 2010 to 2015

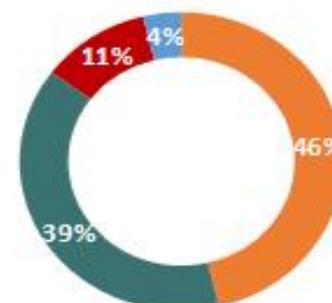


PBM by destination region - 2010



- Europe
- Caribbean and Central America
- Upper South America
- Lower South America

PBM by destination region - 2015



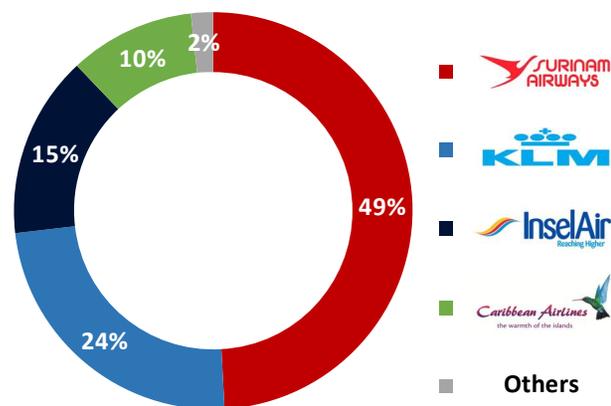
- Europe
- Caribbean and Central America
- Upper South America
- Lower South America

- Amsterdam: decreased from 54% to 46 in capacity share, slow growth (0.2% CAGR)
- Guyana Shield: increased capacity share from 0.5% to 11%
- Central America and Caribbean: same capacity share as 2010 (39%)

# Market Outlook - Suriname

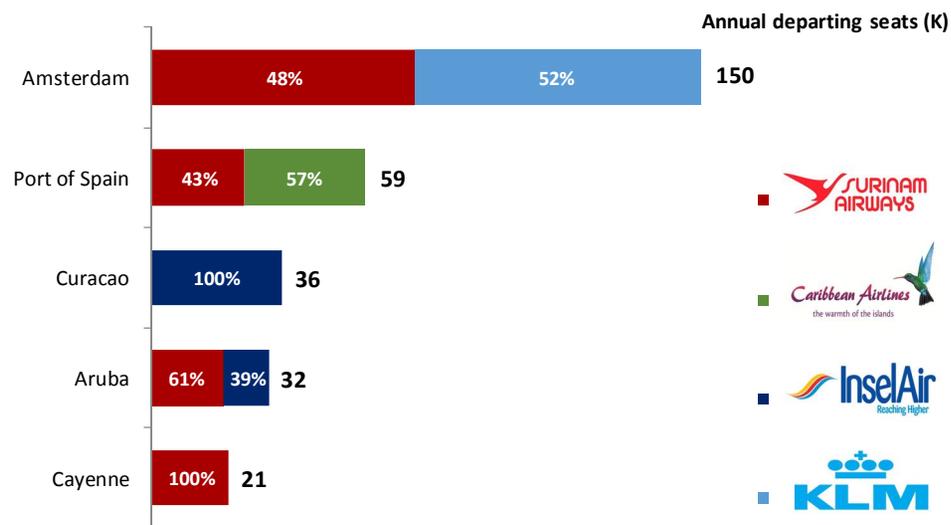


## Airline competition: seats out of PBM by carrier - 2015



- Capacity share evenly distributed between foreign carriers and Surinam Airways

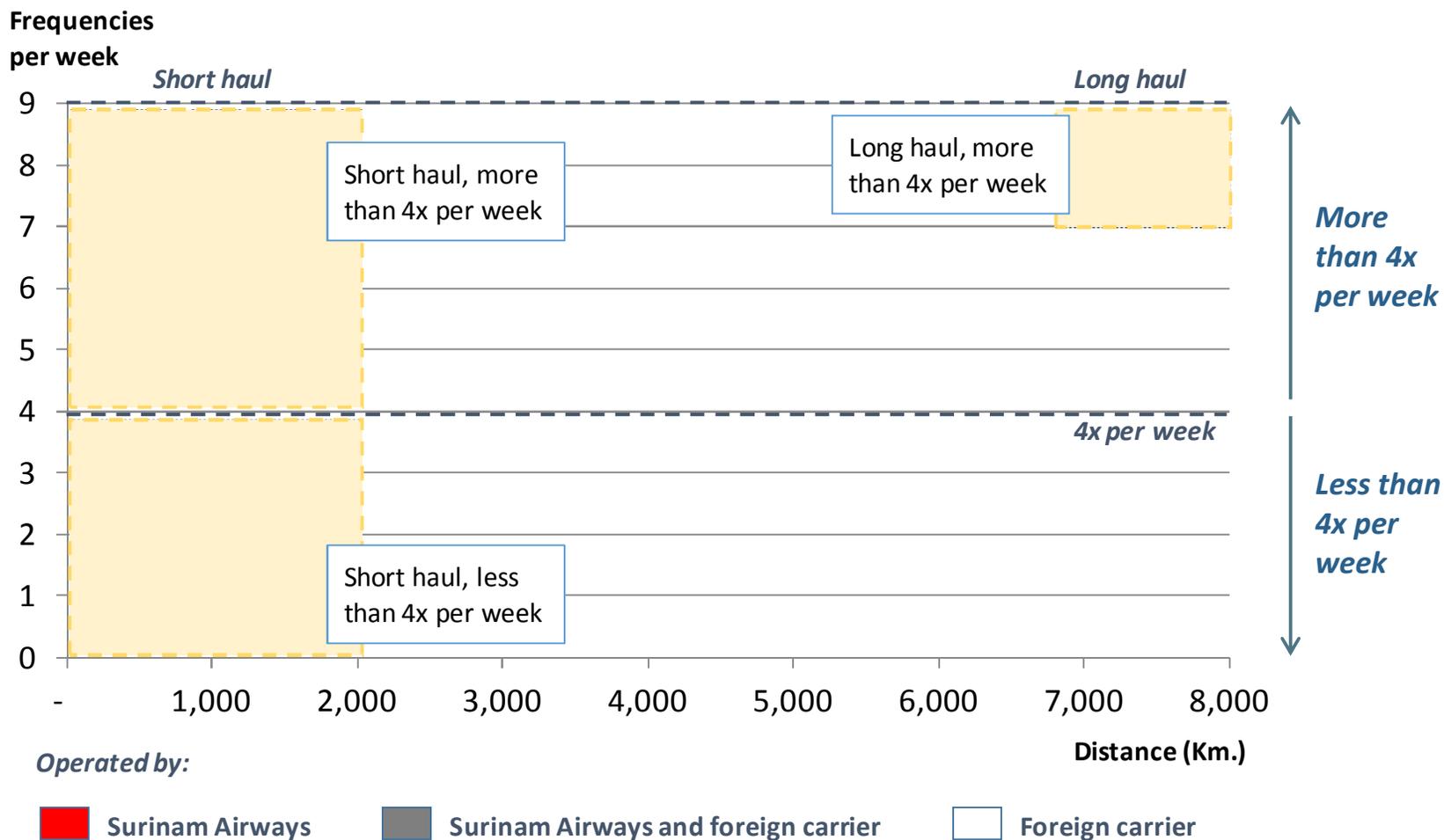
## Main 8 routes out of PBM by operating carrier - 2015



- 4 carriers (Surinam Airways, KLM, Insel Air and Caribbean Airlines) concentrate 98% of capacity share
- Surinam Airways has presence in 6 of the 7 routes out of PBM

Source: OAG, 2015.

# Market Outlook - Suriname



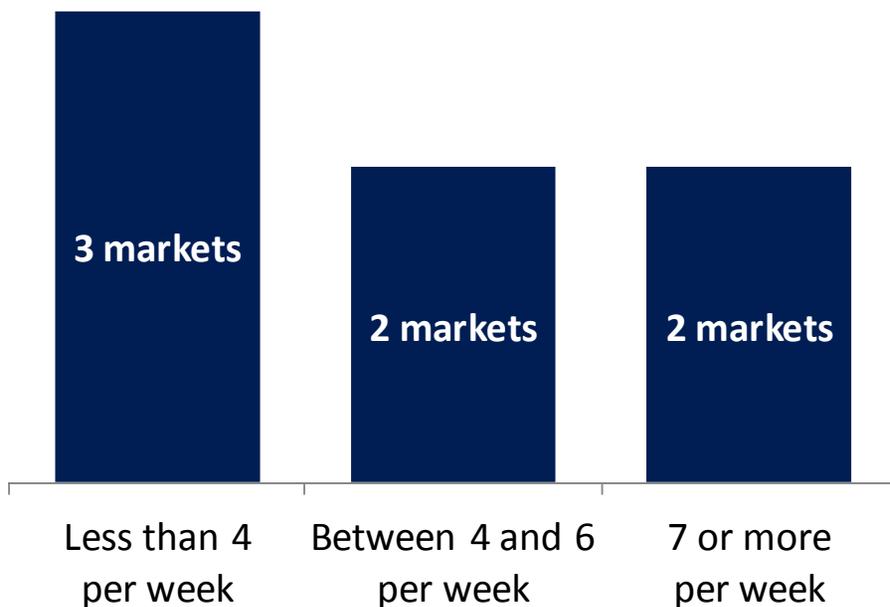
- Surinam Airways: has presence in 6 of 7 markets out of PBM (5 short haul and 1 long haul market)



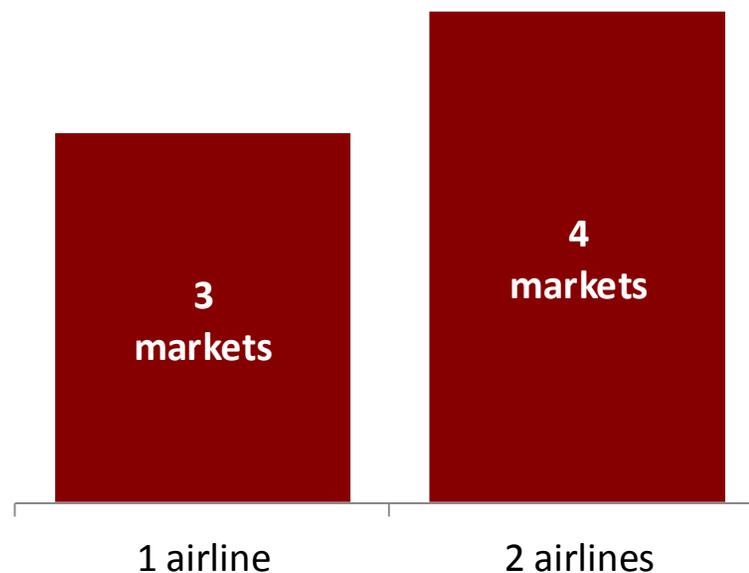
# Market Outlook - Suriname



### PBM - distribution of markets by weekly frequencies



### PBM - distribution of markets by number of carriers



- AMS and POS: 8x per week and two carriers serving these routes
- Remaining 5 markets: either low number of freqs. or low number of carriers (or both)

# The idea of developing a hub

- Any airport hub is not the creation of an airport operator or a policy maker, but the derived action of an airline willing to establish an operational base
- The O&D traffic subsidizes the connecting traffic, as O&D traffic represents to the airline a higher yield
- Thus, an airline will select an airport to develop a hub whenever the local mass of O&D traffic is substantial enough
- For this reason, the possibility of developing a hub at either PBM or GEO is impracticable: no airline could run a viable business by connecting other cities through either of these capitals

# Development of connectivity through nearby hubs

## Main routes out of PTY - Copa Airlines



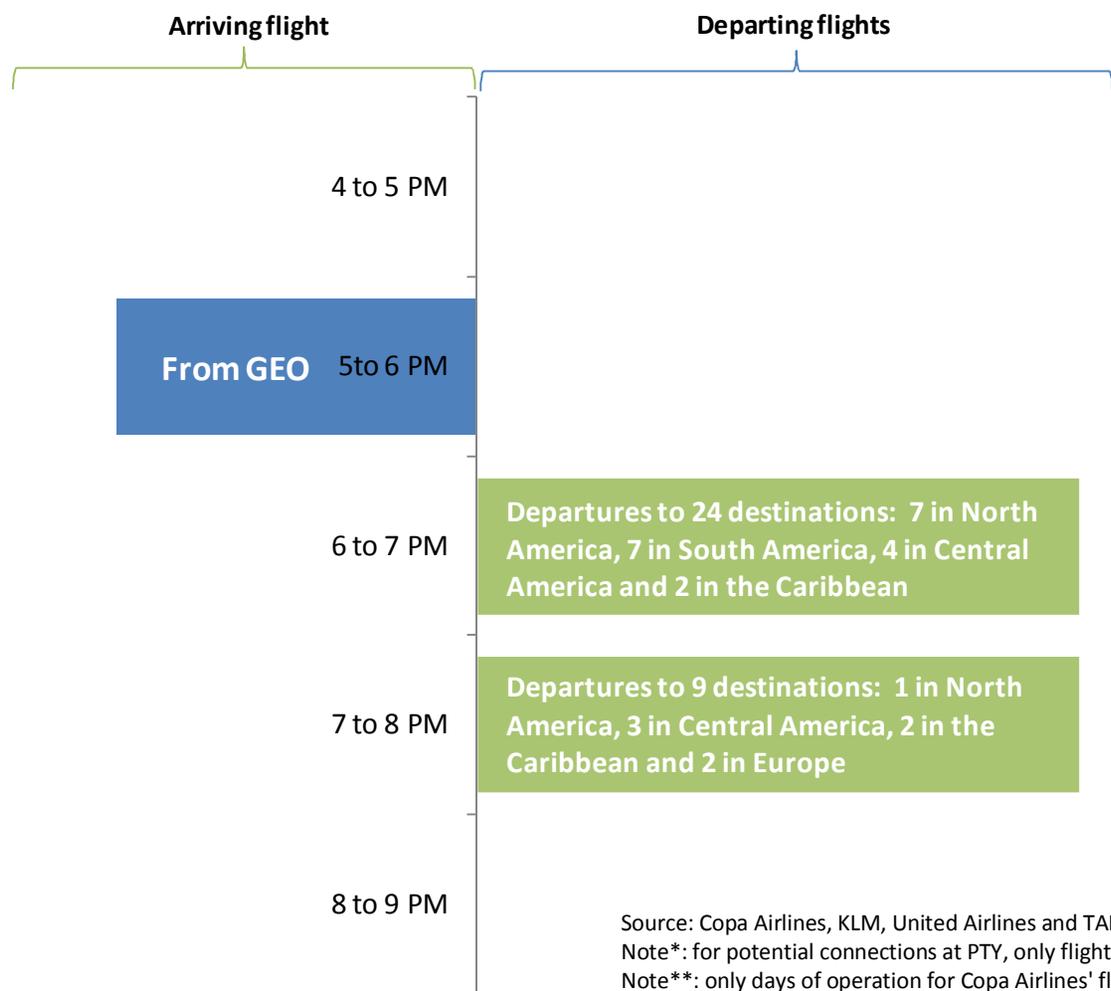
## Copa Airlines network

15 markets	San Jose, Cancun, La Habana, Miami, Santo Domingo, Lima, Mexico City, Santiago de Chile, Orlando, Sao Paulo (GRU), Quito, Guatemala City, Guayaquil, Los Angeles, New York	3 daily flights or more
15 markets	Managua, Caracas, Buenos Aires, San Juan de Puerto Rico, Rio de Janeiro, Punta Cana, Washington DC, San Salvador, David, Montevideo, Asuncion, Santa Cruz de la Sierra, Bogota, Las Vegas, Brasilia	Between 10 and 20 weekly flights
17 markets	Port of Spain, Chicago, Cartagena, Cordoba, Manaus Tegucigalpa, Guadalajara, Valencia, Porto Alegre, Boston, Belo Horizonte, Sao Paulo (VCP), Monterrey, Toronto, San Andres, Fort Lauderdale	Between 5 and 9 weekly flights
25 markets	Medellin, St Maarten, Tampa, Nassau, Montreal, Kingston, Montego Bay, Port Au Prince, Barranquilla, New Orleans, Curacao, San Francisco, Liberia, Georgetown, Santa Clara, Aruba, Puebla, Iquitos, San Pedro Sula, Cali, Villahermosa, Bucaramanga, Cucuta, Pereira	Between 1 and 4 weekly flights

- Copa reaches 72 airports in the American continent and the Caribbean
- Copa operates PTY-GEO 2x per week, with the intention of increasing to 4x per week

# Development of connectivity through nearby hubs

## Potential connections at PTY for Copa's arriving flight from GEO



- Potential to connect passengers with flights departing to other 27 destinations out of PTY within 2.5 hours after the arrival
- It would be valuable for PBM to also establish services to PTY (either as non-stop service or as continuation of the service out of GEO)

Source: Copa Airlines, KLM, United Airlines and TAP Portugal schedules, and OAG (2015).

Note\*: for potential connections at PTY, only flights from Copa Airlines and other Star Alliance members were considered.

Note\*\*: only days of operation for Copa Airlines' flights from GEO were considered.

Note\*\*\*: Week of September 14th to September 20th of 2015

# Development of connectivity through nearby hubs

## Main routes out of POS - Caribbean Airlines



## Caribbean Airlines network

3 markets	Tobago, Georgetown, New York	3 daily flights or more
3 markets	Barbados, Toronto, Grenada	Between 10 and 20 weekly flights
4 markets	Caracas, Miami, Fort Lauderdale, St Lucia	Between 5 and 7 weekly flights
6 markets	Paramaribo, London, Kingston, Orlando, Antigua, St Maarten	Between 1 and 4 weekly flights

- Caribbean Airlines reaches 16 airports in the American continent, the Caribbean and Europe
- Despite being an interesting opportunity, there are problems at POS for connecting pax

# Development of connectivity through nearby hubs

## Connections at POS for Caribbean Airlines' arriving flight from GEO



- Sixteen destinations out of POS located in North America, South America, the Caribbean and Europe can be reached
- High number of weekly frequencies (32), allows attractive connecting schedules

Source: Caribbean Airlines and British Airways schedules, and OAG (2015).

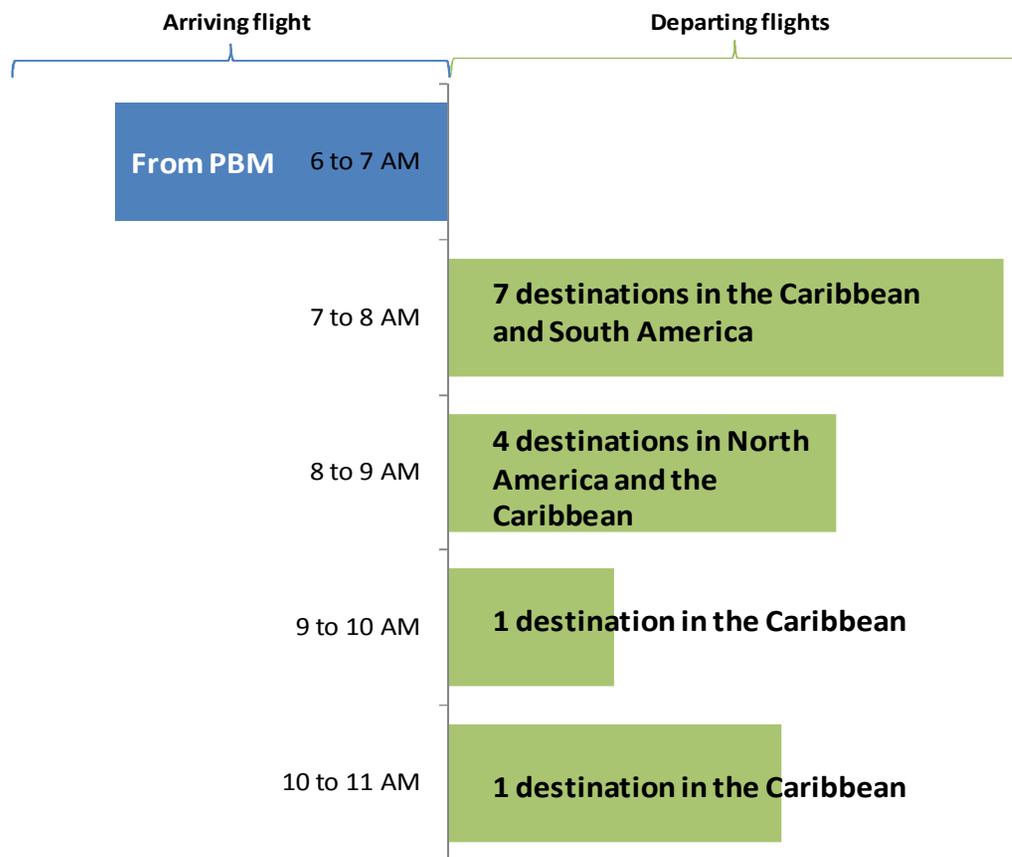
Note\*: for potential connections at POS, only flights from Caribbean Airlines and British Airways were considered (given code-share agreement between these two carriers).

Note\*\*: only days of operation for Caribbean Airlines' flights from GEO were considered.

Note\*\*\*: Week of September 14th to September 20th of 2015

# Development of connectivity through nearby hubs

## Connections at POS for Caribbean Airlines' arriving flight from PBM



- Ten destinations out of POS can be reached
  - 6 in the Caribbean
  - 3 in North America
  - 1 in South America

Source: Caribbean Airlines and British Airways schedules, and OAG (2015).

Note\*: for potential connections at POS, only flights from Caribbean Airlines and British Airways were considered (given code-share agreement between these two carriers).

Note\*\*: only days of operation for Caribbean Airlines' flights from PBM were considered.

Note\*\*\*: Week of September 14th to September 20th of 2015

# Development of connectivity through nearby hubs

## Main routes out of BOG - Avianca



## Avianca network

5 airports	Quito, Mexico City, Miami, Panama, Guayaquil	3 daily flights or more
7 airports	Santiago, Cancun, Caracas, Sao Paulo, San Jose, Madrid, New York	Between 2 and 3 daily flights
11 airports	Santo Domingo, Punta Cana, Rio de Janeiro, Orlando, Aruba, Fort Lauderdale, Barcelona, Washington DC, Guatemala City, La Paz, Lima	Between 1 and 2 daily flights
6 airports	Curaçao, La Habana, London, San Juan, Buenos Aires, Los Angeles	Between 2 and 6 weekly flights

- Avianca operates 29 routes out of BOG to destinations in the American continent, the Caribbean and Europe
- In the present, no services to PBM nor to GEO

# Development of connectivity through nearby hubs

## International routes out of BSB



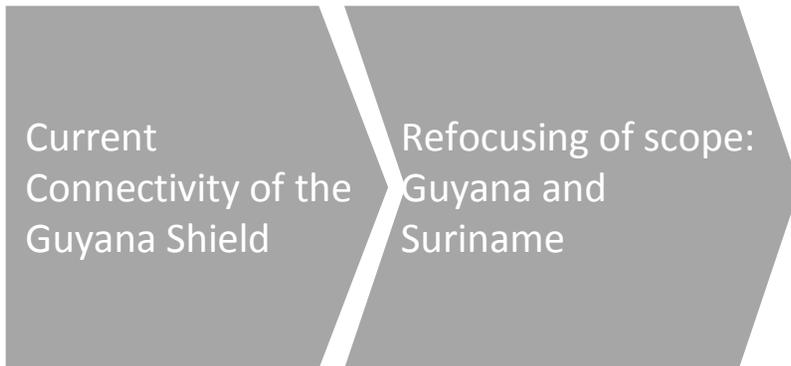
## International routes by frequencies and airlines

Market	Weekly Frequencies	Airlines
Miami / Orlando	14	TAM, DELTA
Panama City	10	CopaAirlines
Buenos Aires	8	TAM, GOL, Aerolíneas Argentinas
Lisbon	6	TAP TAP PORTUGAL
Atlanta	5	DELTA
Paris	3	AIRFRANCE
La Habana	1	CUBANA
Punta Cana	1	TAM, GOL
Santiago (Chile)	< 1	GOL

- BSB: 40 domestic connections in Brazil
- However, only 2 international routes to South America (reduced, compared to PTY and BOG)

# Assessment rationale

## Study Scope



## Assessment sections



# Summary of Recommendations



- The connectivity of both countries will depend on how well connected GEO and PBM are to close regional hubs
- Authorities should establish close dialog with the airlines that present connecting opportunities at hubs: Copa, Caribbean Airlines, Insel Air and Avianca (incentives could be offered)
- Close attention to the development of TAM’s hub in Northeast Brazil, could be another important hub in the region (expected to be established by late 2016), specially to connect to South America and Europe

- **CUR:** Insel Air operates 2x per week
- **POS:** Caribbean airlines operates 32x per week
- **PTY:** Copa operates 2x per week
- **BOG:** no services currently

- **CUR:** Insel Air operates 5x per week
- **POS:** Caribbean airlines operates 4x per week
- **PTY:** no services currently
- **BOG:** no services currently

# Proposed next steps

Objective	Proposed actions	Time-frame	Probability of success
Increase/Establish Copa Airlines services to GEO and PBM	<ul style="list-style-type: none"> <li>✓ Engage with Copa: investigate requirements to establish services to PBM</li> <li>✓ Different options:               <ul style="list-style-type: none"> <li>○ Point to point flights to PBM and GEO from PTY</li> <li>○ Rotating flights from PTY to GEO and PBM (requires 5<sup>th</sup> freedom rights)</li> <li>○ Round-trip flights from PTY with a connection at PBM or GEO</li> </ul> </li> </ul>	Short-term	Mid to High
Establish new Avianca services to GEO and PBM	<ul style="list-style-type: none"> <li>✓ Investigate interest for new services to GEO and PBM</li> <li>✓ Avianca might prefer not to compete with Star Alliance partner               <ul style="list-style-type: none"> <li>○ Cooperation of flights w/Copa through code share</li> <li>○ Combining services at alternative days of the week</li> </ul> </li> <li>✓ Liberalize the existing ASA (now restricted to only 2 services per week)</li> </ul>	Short- to mid term	Mid
Increase Caribbean Airlines services to GEO and PBM	<ul style="list-style-type: none"> <li>✓ Investigate requirements to increase frequencies to GEO and PBM</li> <li>✓ Developing hub at POS requires efficiency improvements at border control</li> </ul>	Short-term	Mid
Increase Insel Air services to GEO and PBM	<ul style="list-style-type: none"> <li>✓ Investigate requirements to increase frequencies to GEO and PBM</li> </ul>	Short-term	Mid
Increase/Establish Gol services to PBM and GEO	<ul style="list-style-type: none"> <li>✓ Investigate interest to develop non-stop services to GEO</li> <li>✓ Investigate interest to develop connections at Belen to points in South America</li> </ul>	Short-term	Low
Explore evolution of declared intention of TAM to develop a Northeast hub	<ul style="list-style-type: none"> <li>✓ Engage in talks with TAM to explore interests (potential hub)</li> </ul>	Medium Term	Quite low

# Agenda

Thank you / Obrigado